

CANDO PEN PICTURE**INSPECTOR DOMINIC GLAZEBROOK****EASTERN SECTOR INSPECTOR JUNE 2010-PRESENT**

This pen picture has been prepared to tie in with the cumulative impact assessment (CIA) which is currently being undertaken in the CANDO area of Peterborough. The CIA is assessing whether or not a cumulative impact policy should be introduced in the CANDO area.

The CANDO area of Peterborough has been identified by Peterborough Unitary authority and partner agencies as an area of Peterborough where the quality of life is poorer than in other areas. The CANDO project was set up in 2011 to facilitate partners and voluntary agencies to work together to make this area a better place in which to live and work.

The CANDO area is an area with multiple indices of deprivation. Life expectancy, income, educational qualifications are all lower than other areas. The area possesses less green space than other areas. Housing is poor and few people own their own home.

The Police have provided a team of nine officers and PCSO's to police the area. Young peoples' services have provided a dedicated youth worker for the area and the neighbourhood management team have also dedicated resources. In times of financial austerity, this means that the CANDO area has used up a significant amount of resources. These resources could have been put to use in other areas if the need in the CANDO area had not been so great.

It is well documented that the number of outlets licensed to sell alcohol in the CAN DO area have increased in the last 10 years.

Whereas crime and anti social behaviour has fallen over Peterborough as a whole, the large number of outlets for alcohol have created a number of effects. Some of these effects have been not immediately obvious. However the CANDO area has experienced professionals who work there from Police, neighbourhood management, young peoples' services and health who are prepared to say that it is time to call a halt to the increase in the number of places licensed to sell alcohol in the CANDO area.

Residents' associations, councillors and community associations are in agreement with this. MANERP, the VPRA, the All Saints' residents association, the Russell Street residents' association and the CANDO community board all support a cumulative impact policy. Many attendees at neighbourhood committee meetings and neighbourhood panel meetings also support it.

The selling of alcohol can be directly or indirectly associated with the following
Street drinking at all hours of the day and night
Litter (beer cans being left in the street)
Urinating in the street

Many licensed premises have crowds of people congregating outside them which causes a disturbance to residents and those working in the neighbourhood

The consumption of and dealing in drugs in public. One licensed premises in the CANDO area was recently made subject of a 'crack house closure' order
Some of the licensed premises in the CANDO area have been caught selling drink to persons under 18; some have also been caught in possession contraband alcohol and tobacco
Health is poorer in the CANDO area which in part is due to excessive drinking
Street robberies and pickpocketing are prevalent in the CANDO area, as is alcohol related violent crime including domestic violence.

Street prostitution is a problem in the CANDO area and many of the 'punters' are drunk.
Lastly the large number of licensed premises gives a negative perception to the CANDO area and attracts persons from outside the area who come to the area to consume alcohol, thus having a negative effect on residents.

In the last three years Peterborough Unitary authority have approved a large increase in the number and size of the DPPO areas in force. Because of this, nearly all of the CANDO area is now a DPPO area. Street drinkers are able to 'get around' the DPPO restriction by drinking in private gardens or car parks just off the street.

It is my considered view that a cumulative impact policy is required, as well as the current DPPO, to help prevent the problems listed below.

I would like this report to be read in conjunction with the cumulative impact assessment which has been prepared by Kerry Leishmann.

Can Do Area
Cumulative Impact Assessment
2013

Part One: introduction

Background

The Licensing Act 2003 provides a clear focus on the promotion of four statutory objectives which must be addressed when licensing functions are undertaken. They are:

- The prevention of crime and disorder;
- Public safety;
- The prevention of public nuisance;
- The protection of children from harm.

In areas where there is a significant concentration of licensed premises and there is sufficient evidence of negative impact on the statutory objectives, the Licensing Act gives provision for the adoption of a Cumulative Impact Policy. The effect of adopting such a policy is to create a rebuttable presumption that applications for new premises licences or major variations will be refused if representations are made about the likely impact of the proposals on the licensing objectives. This effectively requires the applicant to demonstrate that the operation of the premises involved will not add to the cumulative impact already being experienced.

Purpose

The purpose of this report is to review whether there are ongoing significant levels of crime and disorder attributed to a high concentration of licensed premises within the Can Do zone and subsequently recommend whether any changes need to be made to the current licensing provision.

Methodology and Data Sources

The boundaries of the Can Do zone were provided by DS James Sheffield. The locations of all licensed premises in the Can Do zone and the area in the city centre immediately to the south of the Can Do zone were provided by Kerry Leishman of Peterborough City Council¹. These included premises with licences for alcohol including off licences, on licences and those with both on and off licences. They also included licensed premises where there is no licence for alcohol to be sold.

The following data sets were extracted from the force's data warehouse using i2 workstation:

- Violent crime offences and anti-social behaviour incidents that occurred between 01/02/2012 and 31/01/2013² and which occurred in the Can Do zone and in the areas of the wards that cover the Can Do zone but which do not fall within the zone³.

¹ The licensed premises in the area to the immediate south of the Can Do zone were included in this assessment to enable consideration of the cumulative impact of City Centre licensed premises on the Can Do zone.

² The date parameters were chosen to reflect the most up-to-date data rather than the introduction of the Can Do Zone as the phased introduction of initiatives would make it difficult to draw any inferences from the data.

³ Park, Central City, Central North and North. Offences and incidents in the Can Do zone were extracted from the ward data sets via polygons drawn on the mapped ward data.

- Alcohol-related⁴ violent crime offences and anti-social behaviour incidents that occurred between 01/02/2012 and 31/01/2013 and which occurred in the Can Do zone and in the areas of the wards that cover the Can Do zone but which do not fall within the zone.

Part two: licensed premises in the Can Do zone and the area to its immediate south

At the time of writing there were 119 licensed premises in the zone and its immediate vicinity. A list of the premises can be found in Appendix A.

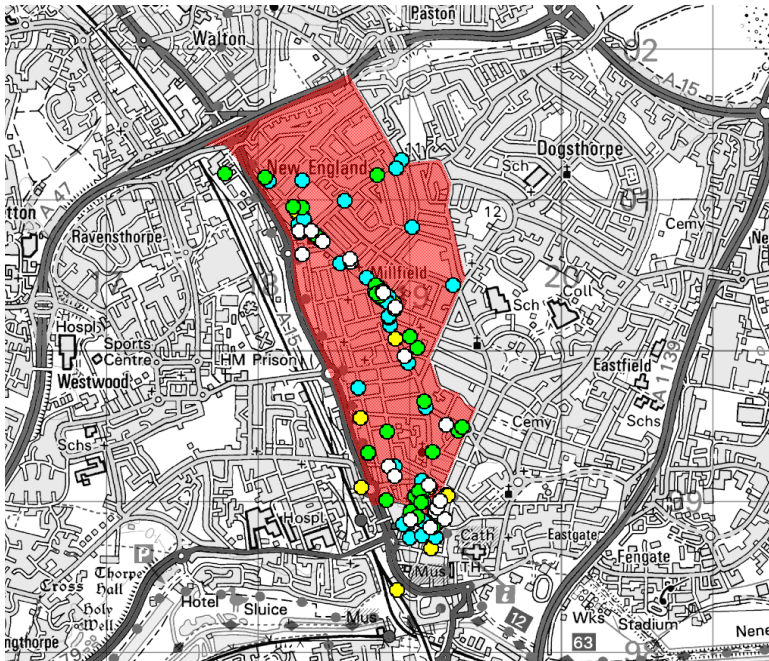
On licence	Off licence	On and off licence	No alcohol licence
23	39	31	26

Key findings

- Large numbers of licensed premises in the Can Do zone are found along Lincoln Road. (Map 1).
- There is a cluster of licensed premises on Lincoln Road between St Martin's Street and Stone Lane (Map 2) and a cluster around the junction of Lincoln Road with St Paul's Road (Map 3).
- There is also a cluster of establishments with on/off licences at the far southern end of Lincoln Road, just north of Westgate. This forms part of a wider cluster with alcohol licensed premises along Park Road, and to the south of Westgate. (Map 4).

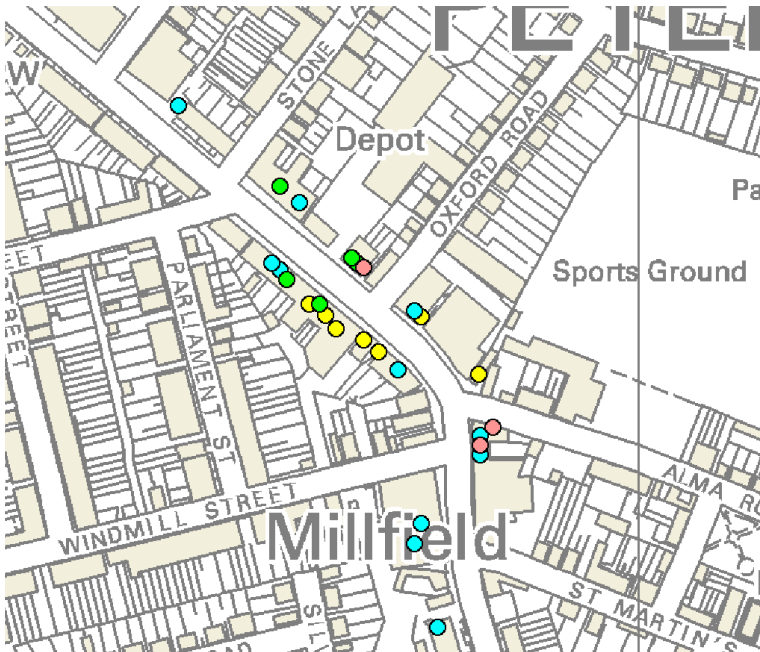
⁴ Alcohol-related violence offences and ASB were measured using an i2 query searching notes for key words of 'alcohol', 'drinking', 'drunk' or intoxicated'.

Map 1: Licensed premises in the Can Do zone and in the area to the immediate south 2012-13⁵



Key
Yellow = alcohol not sold
Blue = off licence
Green = on and off licence
White = on licence

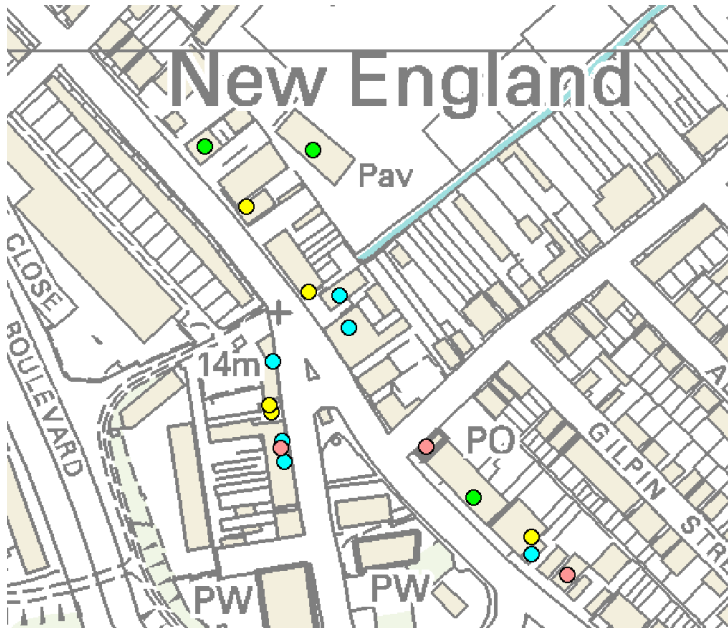
Map 2: Licensed premises between St Martin's Street and Stone Lane on Lincoln Road 2012-13



Key
Yellow = alcohol not sold
Blue = off licence
Green = on and off licence
Pale pink = on licence

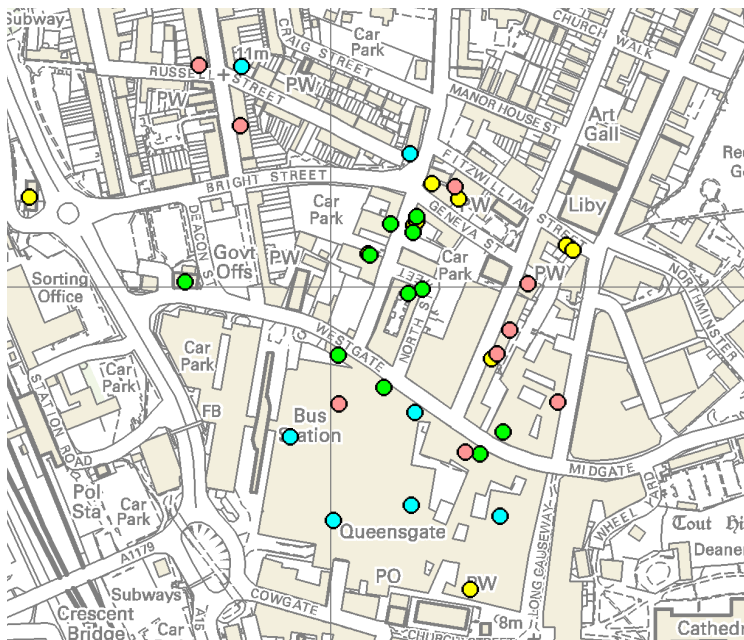
⁵ Due to the vagaries of the mapping system some premises that are in close proximity to each other on this map and the following maps may be superimposed on each other, with the result that there may appear to be fewer licensed premises on the maps than are in fact represented there.

Map 3: Licensed premises around the junction of Lincoln Road with St Paul's Road 2012-13



Key
Yellow = alcohol not sold
Blue = off licence
Green = on and off licence
Pale pink = on licence

Map 4: Licensed premises at the southern end of Lincoln Road and in the surrounding City Centre area 2012-13



Key
Yellow = alcohol not sold
Blue = off licence
Green = on and off licence
Pale pink = on licence

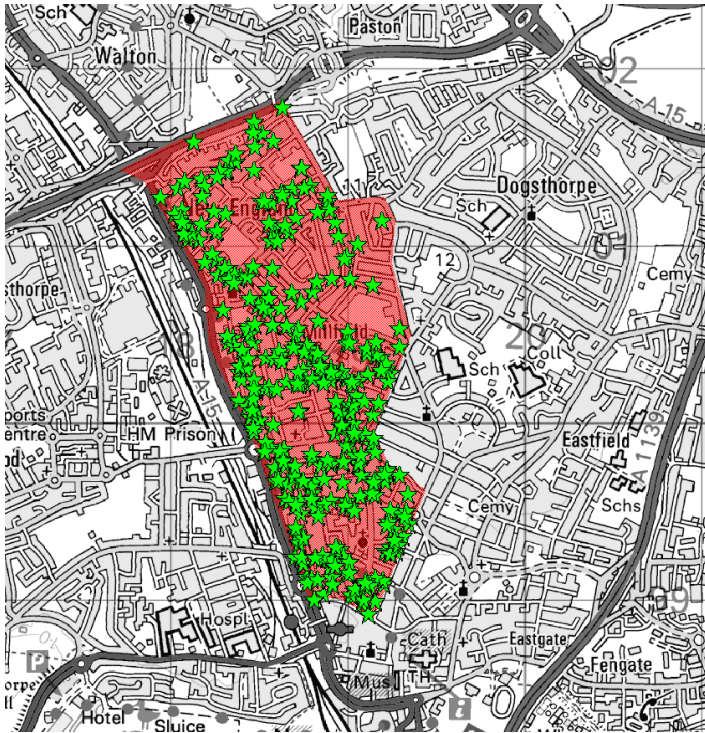
Part three: violent crime offences and anti-social behaviour incidents in the Can Do zone and associated wards

	2010-11		2011-12		2012-13	
	Ward total	Can Do total	Ward total	Can Do total	Ward total	Can Do total
Violent crime	1769	806	1587	697	1272	524
Alcohol related violent crime	794 (45% of all violent crime)	370 (46% of all violent crime)	718 (45% of all violent crime)	307 (44% of all violent crime)	613 (48% of all violent crime)	232 (44% of all violent crime)
ASB	4122	2330	3285	1832	2625	1386
Alcohol related ASB	1212 (29% of all ASB)	469 (20% of all ASB)	1047 (32% of all ASB)	591 (32 % of all ASB)	860 (33% of all ASB)	449 32% of all ASB)

Key findings – violent crime

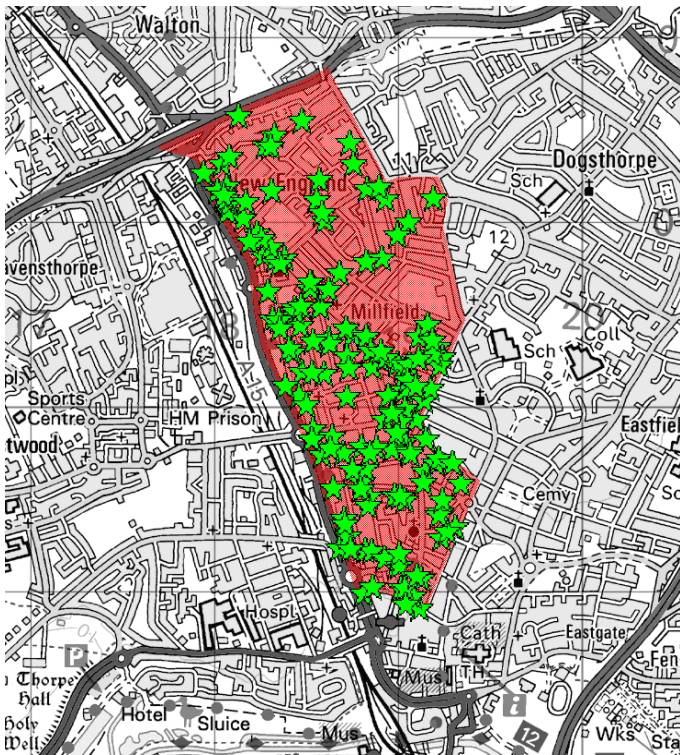
- Between 2010 and 2013 alcohol-related violent crime represented a substantial proportion of all violent crime in the Can Do zone. **Between 44 per cent and 48 per cent of all violent crime was alcohol related** both in the wards associated with the Can Do zone and when considering the Can Do zone alone.
- Alcohol-related violent offences appear in general to be concentrated in the vicinity of clusters of licensed premises, for example, along parts of Lincoln Road and the streets radiating away from it (Map 6).
- Overall, the distribution of alcohol-related violent crime follows the distribution of all violent crime in the area under consideration, although there is perhaps a greater concentration of all violent crime in the southern tip of the zone than seen with alcohol-related violent crime (Maps 5 and 6).

Map 5: All violent crime in Can Do area 2012-13



Green star = violent crime offence.

Map 6: alcohol-related violent crime within the Can Do area 2012-13

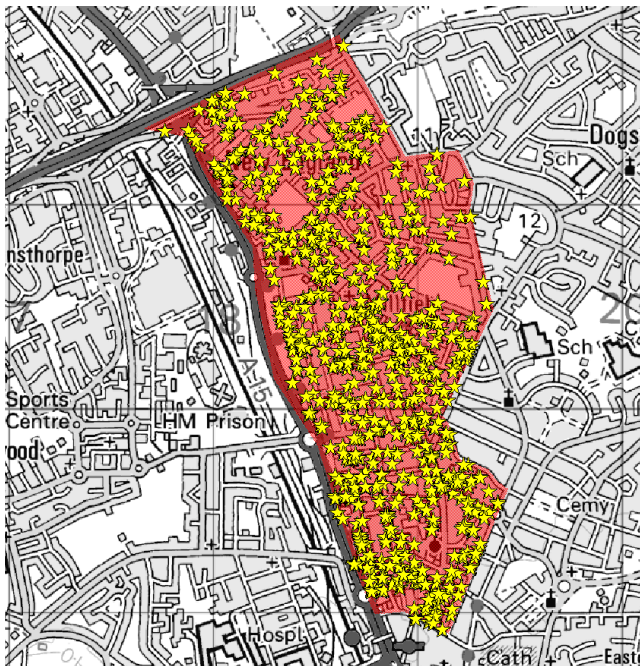


Green star = alcohol-related violent crime offence.

Key findings – anti-social behaviour

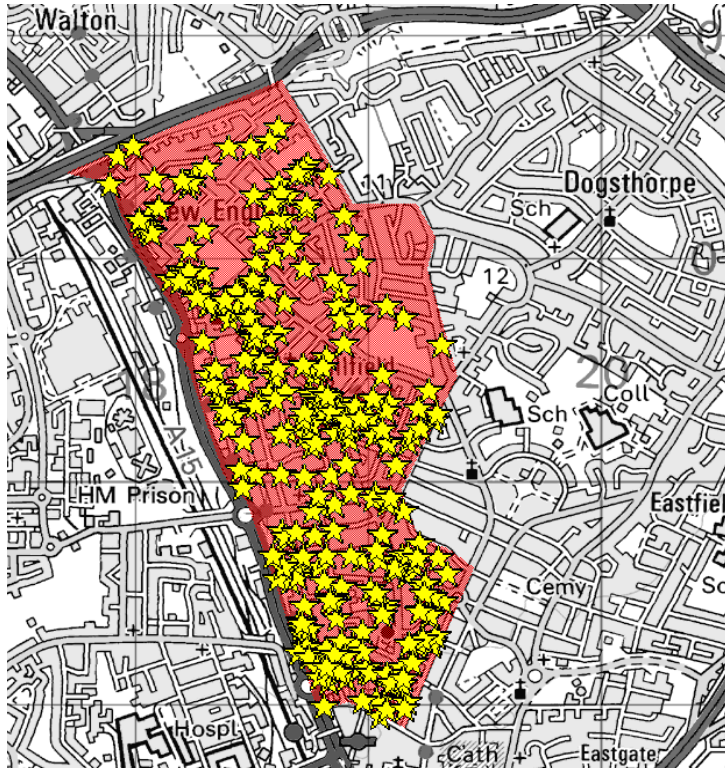
- Between 2010 and 2013 alcohol-related anti-social behaviour incidents represented **between 29 per cent and 33 per cent** of all anti-social behaviour incidents in the wards that cover the Can Do zone and **between 20 per cent and 33 per cent** of all anti-social behaviour incidents in the Can Do zone itself. As anti-social behaviour is a very broad category, these figures show the substantial role alcohol plays in anti-social behaviour overall.
- The distribution of anti-social incidents and alcohol-related anti-social incidents, as with violent crime, is most concentrated in areas where there are greater numbers of licensed premises (Maps 7 and 8).
- Again, the distribution of alcohol-related anti-social behaviour seems in general to follow the distribution of all anti-social behaviour (Maps 7 and 8)..

Map 7: all ASB in Can Do area 2012-13



Yellow star = ASB incident.

Map 8: alcohol-related ASB in Can Do area 2012-13



Appendix A**Licensed Premises in the Can Do zone and its immediate southern vicinity**

Name	Type	Licence
2 Tasty	Take away	Alcohol not sold
AFC	Take away	Alcohol not sold
Ali's Balti House	Restaurant/Cafe	Alcohol not sold
Ali's Kebab House	Take away	Alcohol not sold
Azad Kashmir Balti House	Restaurant/Cafe	Alcohol not sold
Balti Hut	Take away	Alcohol not sold
Chicken Palace	Take away	Alcohol not sold
Chicken Palace	Take away	Alcohol not sold
Chicken Paradise	Take away	Alcohol not sold
Chilli Hut	Take away	Alcohol not sold
Chilli Hut	Take away	Alcohol not sold
Curry & Pizza Hut	Take away	Alcohol not sold
Curry Masters	Take away	Alcohol not sold
Eastern Delight	Take away	Alcohol not sold
Express Burger	Take away	Alcohol not sold
Gladstone Park	Community Hall with Kitchen	Alcohol not sold
HFC	Take away	Alcohol not sold
Hot Pot Takeaway	Take away	Alcohol not sold
Istanbul	Take away	Alcohol not sold
McDonalds	Take away	Alcohol not sold
McDonalds	Take away	Alcohol not sold
Millfield Community Assoc	Community Hall with Kitchen	Alcohol not sold
Punjab Balti House	Restaurant/Cafe	Alcohol not sold
Roshni Takeaway	Take away	Alcohol not sold
Sunrise	Take away	Alcohol not sold
UK Chicken & Pizza	Take away	Alcohol not sold
Alexandra News	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Alexandra Trading	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
B H S	Department Store (With food)	Alcohol sold for consumption OFF the premises
Best Deli	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Bill's Off Licence	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Bodrum Kebab & Pizza	Take away	Alcohol sold for consumption OFF the premises
Boots UK Ltd	Department Store (With food)	Alcohol sold for consumption OFF the premises
Co-operative Group	Supermarket	Alcohol sold for consumption OFF the premises
Corner Shop	Off Licence	Alcohol sold for consumption OFF the premises
Cromwell Road Stores	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Drinks Plus Off Licence	Off Licence	Alcohol sold for consumption OFF the premises
Exeter Road P.O. & Store	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Express Booze	Off Licence	Alcohol sold for consumption OFF the premises
Express Booze Market	Off Licence	Alcohol sold for consumption OFF the premises
Fleur	Florist	Alcohol sold for consumption OFF the premises
Golden Dragon	Take away	Alcohol sold for consumption OFF the premises
Gulmohur Mini-Market	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Iceland	Supermarket	Alcohol sold for consumption OFF the premises

Not Protectively Marked

Inter-World Cafe	Leisure Services	Alcohol sold for consumption OFF the premises
Lithuanian Food	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Marks & Spencer	Department Store (With food)	Alcohol sold for consumption OFF the premises
Mini Market	Off Licence	Alcohol sold for consumption OFF the premises
Mini Poli	Off Licence	Alcohol sold for consumption OFF the premises
Murco Costcutter Express	Shop at Petrol Station	Alcohol sold for consumption OFF the premises
Nectar	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
New England Supermarket	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
News N Booze	Off Licence	Alcohol sold for consumption OFF the premises
One Stop Stores Ltd	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Peterborough Bargain 'n' Booze Centre	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Peterborough Food & Wine Centre	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Piccolo Guadagno	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Savers	Chemist/Pharmacist (Retail)	Alcohol sold for consumption OFF the premises
Seven Eleven PL Ltd.	Butcher (Retail)	Alcohol sold for consumption OFF the premises
Steps Off-Licence	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Sweet Wine Centre	Off Licence	Alcohol sold for consumption OFF the premises
The Triangle Supermarket	General Grocers (Retail)	Alcohol sold for consumption OFF the premises
Vodka Plus	Other Licence Premise	Alcohol sold for consumption OFF the premises
Waitrose	Supermarket	Alcohol sold for consumption OFF the premises
Zorba	Take away	Alcohol sold for consumption OFF the premises
Burghley Square Limited	Members' Club (Proprietary)	Alcohol sold for consumption ON and OFF the premises
Cafe 24	Night Club	Alcohol sold for consumption ON and OFF the premises
Cafe Mix	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Cafe Vilamoura	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Clarkes/The North Street	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Coffee and Sandwich Bar Algarve	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Conservative Bowls Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON and OFF the premises
Crown Inn	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Embe Restaurant/The Rose	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Espirito Da Coisa/Cafe Sussana	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Euro Mini Market	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Gecko Bar	Night Club	Alcohol sold for consumption ON and OFF the premises
Hand & Heart	Public House No Meals	Alcohol sold for consumption ON and OFF the premises
Kaimas Lithuanian Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Mai Thai	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Mansfield Snooker Club	Leisure Services	Alcohol sold for consumption ON and OFF the premises
Millfield Off-Licence	Off Licence	Alcohol sold for consumption ON and OFF the premises
Northfield Inn	Public House No Meals	Alcohol sold for consumption ON and OFF the premises
Parkway Sports & Social Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON and OFF the premises
Parkway Sports & Social Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON and OFF the premises
Pizza Santino	Take away	Alcohol sold for consumption ON and OFF the premises

Not Protectively Marked

Restaurant O Sado	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Steps Cafe	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
Taj Mahal Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
The Banyan Tree	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
The Brewery Tap	Public House with meals	Alcohol sold for consumption ON and OFF the premises
The Bull Hotel	Hotel	Alcohol sold for consumption ON and OFF the premises
The Old Still	Public House with meals	Alcohol sold for consumption ON and OFF the premises
The Ostrich (formerly Bogarts)	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Wortley Almhouses	Public House with meals	Alcohol sold for consumption ON and OFF the premises
Yin Dee Thai Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON and OFF the premises
A Tasca	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Asian Fuzion	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Carla Coffee	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Club Revolution/District 7	Night Club	Alcohol sold for consumption ON the premises
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Da Rosalia Hotel	Hotel	Alcohol sold for consumption ON the premises
Emperor Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Geneva Bar	Public House with meals	Alcohol sold for consumption ON the premises
John Lewis	Department Store (With food)	Alcohol sold for consumption ON the premises
Lahore Tandoori Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON the premises
M&B American Italian Restaurant	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Marisqueira	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Peterborough Bridge Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON the premises
Peterborough Post Office Sports & Social Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON the premises
Peterborough Snooker Centre	Leisure Services	Alcohol sold for consumption ON the premises
Pulse 8	Night Club	Alcohol sold for consumption ON the premises
Roast & Rice	Take away	Alcohol sold for consumption ON the premises
Royal Spice	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Sabores Latinos	Public House with meals	Alcohol sold for consumption ON the premises
Shah Jehan	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Shanghai Garden Restaurant Ltd	Restaurant/Cafe	Alcohol sold for consumption ON the premises
Tabanka	Restaurant/Cafe	Alcohol sold for consumption ON the premises
The Studio Four Club	Members' Club (Non Proprietary)	Alcohol sold for consumption ON the premises

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